

Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 W

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O 200645Z NOV 73 ZFF-6

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 1271

INFO AMEMBASSY SEOUL IMMEDIATE

USLO PEKING IMMEDIATE

S E C R E T SECTION 1 OF 2 USUN 4914

EXDIS

E.O. 11652: GDS

TAGS: PFOR UN KS KN

SUBJ: KOREA IN 28TH GA: DEVELOPMENTS NOVEMBER 19

REF: USUN 4887

SUMMARY: FACK AND RAHAL AGREED EARLY EVENING NOVEMBER 19 THAT THEY WOULD MAKE MAXIMUM EFFORT MORNING NOV. 20 TO AGREE ON CONSENSUS TEXT, PRESENT TO KOREAN PRINCIPALS AND THEN SEEK ENDORSEMENT OF RESPECTIVE COSPONSORS. ALTHOUGH RAHAL DID NOT SO INDICATE TO FACK IN THEIR BRIEF EVENING MEETING, CHINESE LATER INFORMED US THAT ALGERIANS AND NORTH KOREANS ALREADY PREPARED TO ACCEPT SCALI-HUANG TEXT. FULL PUBLICLY-ACKNOWLEDGED FINAL AGREEMENT POSSIBLE LATE NOV. 20 BUT NOT YET CERTAIN. END SUMMARY.

1. THROUGH AFTERNOON NOV. 19, FACK STILL UNABLE TO MAKE CONNECTION WITH RAHAL, ALTHOUGH DUTCH DID TALK WITH SYRIAN AMBASSADOR IN FIRST COMMITTEE. SWEDISH FORMULATION IN MORNING STATEMENT (USUN 4891), WIDE BUT STILL INFORMAL CIRCULATION OF TUNISIAN DRAFT (USUN 4892), AND MORE LIMITED CIRCULATION OF INDIAN DRAFT (USUN 4915), LED DURING DAY TO INCREASED APPREHENSION ON PART OF ROK AND SOME KEY COSPONSORS THAT SITUATION GETTING OUT OF CONTROL. CHINESE THEMSELVES, AS INDICATED BY
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MID-DAY INQUIRY BY CHOU AND OTHER EXCHANGES BETWEEN US, WERE ALSO PERPLEXED AND APPARENTLY CONCERNED AT ALGERIAN ELUSIVENESS. AT AMBASSADORIAL-LEVEL MEETING OF ROK AND KEY COSPONSORS AT JAPANESE MISSION ENDING

EARLY EVENING, SKEPTICISM ABOUT CHINESE ABILITY TO DELIVER AND WORRY THAT DELAY WAS NEARING CRITICAL POINT PROMPTED FURTHER FOCUS ON CONTINGENCY PLANNING. THIS MEETING ALSO PRODUCED ANXIETY ABOUT WHAT WE COULD SAY, UNDER THESE CIRCUMSTANCES, AT FULL COSPONSORS MEETING SCHEDULED FOR EARLY NEXT MORNING.

2. THIS WAS SITUATION AS RECEPTION BY FIRST COMMITTEE CHAIRMAN BORCH BEGAN IN EARLY EVENING. DUTCH DEPUTY VAN DER KLAUW AND ALGERIAN AMBASSADOR RAHAL RE-OPENED CONTACT AT THAT RECEPTION. TAHAL APOLOGIZED FOR NOT HAVING BEEN AVAILABLE TO FACK, EXPLAINING THAT ALTHOUGH HE HAD SEEN NORTH KOREANS IMMEDIATELY AFTER FACK-RAHAL NOV. 17 MEETING, NORTH KOREANS HAD PROVIDED RESPONSE ONLY IN LATE AFTERNOON NOV. 19. RAHAL, WITH VAN DER KLAUW VIGOROUSLY AGREEING, SAID HE HAD BEEN ANXIOUS TO CONTINUE DIALOGUE WITH FACK BECAUSE OF FAST ACCELERATING PROBLEM CREATED BY NEW KOREA DRAFTS BEING CIRCULATED BY UNCOMMITTED DELEGATIONS. THEREFORE, RAHAL CONCLUDED, DUTCH AND ALGERIANS SHOULD MOVE AS FAST AS POSSIBLE MORNING NOV. 20 TO PRE-EMPT DRAFTS PROPOSED BY UNCOMMITTED DELEGATIONS. RAHAL PROPOSED THAT ALGERIAN FOREIGN MINISTRY OFFICIAL AZZOUT, WHO SAT IN ON FIRST FACK-RAHAL MEETING, MEET WITH VAN DER KLAUW IN MORNING TO DEVELOP TEXT FOR TWO AMBASSADORS' APPROVAL.

3. FACK THEN JOINED CONVERSATION. HE AND RAHAL QUICKLY AGREED PROBLEM OF OTHER DRAFTS DID INDEED REQUIRE FAST ALGERIAN-DUTCH ACTION: FINISH AGREEMENT ON TEXT IN MORNING, OBTAIN APPROVAL OF TWO KOREAN SIDES AND THEN SUBMIT TO COSPONSORS, HOPEFULLY ALL STEPS COMPLETED NOV. 20. HOWEVER, RAHAL DROPPED HINT THAT DPRK COSPONSORS MIGHT STILL CAUSE "DIFFICULTIES." THE TWO AMBASSADORS AGREED THAT VAN DER KLAUW AND AZZOUT WOULD MEET ASAP, AFTER AZZOUT ARRIVED IN OFFICE NEXT MORNING, TO NEGOTIATE TEXT. FACK-RAHAL AGREED IT WOULD BE CONSENSUS TEXT
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THAT WOULD OBVIATE NEED FOR VOTING ON EITHER RESOLUTION. THEY AGREED ON THREE ELEMENTS DISCUSSED AT SATURDAY MEETING. RAHAL COMMENTED THAT THESE WOULD BE THE "EASY THINGS" BUT ADDED THAT THERE MIGHT HAVE TO BE SOME "VAGUE FORMULA" ON OTHER MATTERS (IMPLYING, IN TERMS OF SATURDAY CONVERSATION, UN FLAG, FOREIGN TROOPS, ETC.), THAT WOULD BE "DIFFICULT" TO RESOLVE.

4. VAN DER KLAUW IMMEDIATELY REPORTED TO US, EXPRESSING CONCERN THAT CONVERSATION AT RECEPTION WITH RAHAL LEFT OPEN QUESTION OF WHO WOULD BE PRINCIPAL AUTHOR OF TEXT TO BE DISCUSSED WITH AZZOUT NEXT MORNING. WE TELEPHONED CHOU. HE CONFIRMED THAT CHINESE HAD ALSO NOW

LEARNED THAT NORTH KOREA IN LATE AFTERNOON HAD SUBMITTED WRITTEN TEXT TO RAHAL. CHOU SAID HE UNDERSTOOD THAT RAHAL WAS "QUITE SATISFIED" WITH SCALI-HUANG TEXT. CHOU SAID NETHERLANDS, PURSUANT TO CHANGE IN SCENARIO CONVEYED TO US JUST BEFORE SATURDAY'S FACK-RAHAL MEETING, SHOULD NOT PRODUCE TEXT BUT LEAVE THIS TO ALGERIANS.

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5. CHOU SAID THAT CHINESE COULD NOT ANTICIPATE WHETHER ALGERIANS WOULD, ON MEETING WITH DUTCH, PRODUCE TEXT IN "STRAIGHT-FORWARD" OR "ROUND-ABOUT WAY, PARAGRAPH BY PARAGRAPH," BUT IN ANY EVENT, "PEOPLE ON OUR SIDE (ALGERIANS) WILL KNOW WHAT IS ACCEPTABLE AND WHAT IS UNACCEPTABLE." HE WAS CERTAIN RAHAL WAS SATISFIED WITH TEXT, CHOU SAID, EVEN THOUGH CHINESE HAD NOT TALKED DIRECTLY WITH THE ALGERIANS ABOUT IT.

6. IN LATE NIGHT SESSION WITH DUTCH DEPUTY, WE BRIEFED HIM FULLY, IN LIGHT OF INFORMATION FROM CHOU, ON MODALITIES OF EARLY MORNING MEETING WITH ALGERIANS.

7. AT SAME TIME, AUSTRALIANS, AT OUR SUGGESTION AND WITH CONCURRENCE OF ROK, AGREED TO LAST-MINUTE CANCELLATION OF NEXT MORNING'S COSPONSORS MEETING. CANCELLATION REQUIRED BECAUSE OF CHANCE THAT FULL MEETING OF OUR COSPONSORS WOULD SOMEHOW STIMULATE GOSSIP THAT WOULD HANDICAP NORTH KOREANS IN OBTAINING ALL DPRK COSPONSORS SUPPORT FOR CONSENSUS TEXT NOW ON POINT OF FINAL AGREEMENT. BENNETT

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